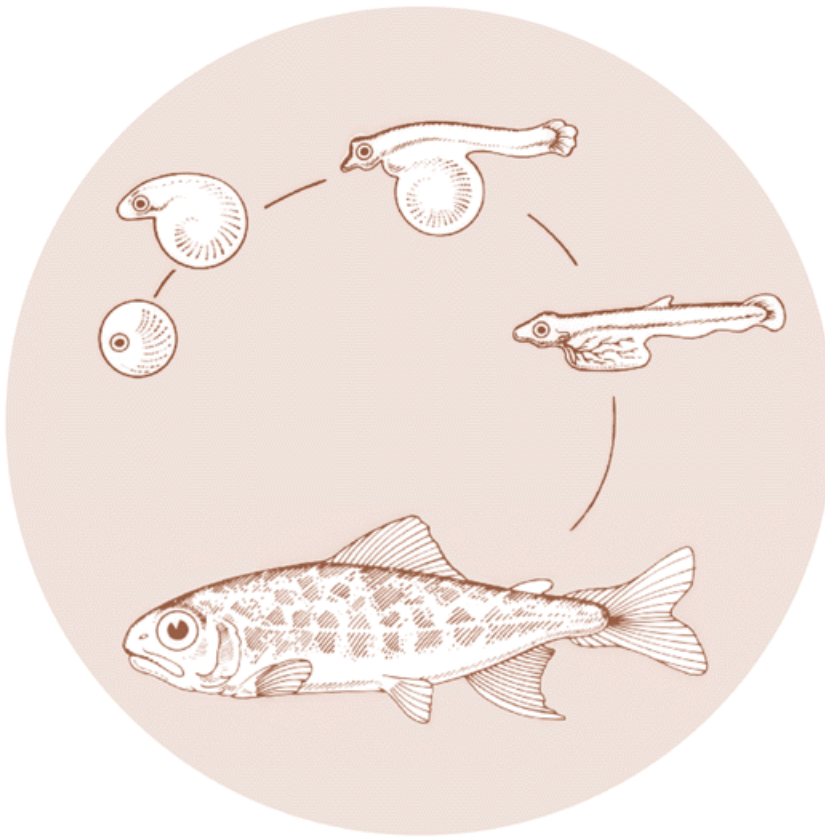


May 1996

HATCHERY EVALUATION REPORT LYONS FERRY HATCHERY - SUMMER STEELHEAD

An Independent Audit Based on Integrated Hatchery
Operations Team (IHOT) Performance Measures



DOE/BP-49468-4



This report was funded by the Bonneville Power Administration (BPA), U.S. Department of Energy, as part of BPA's program to protect, mitigate, and enhance fish and wildlife affected by the development and operation of hydroelectric facilities on the Columbia River and its tributaries. The views of this report are the author's and do not necessarily represent the views of BPA.

This document should be cited as follows:

<p><i>Watson, Montgomery, Hatchery Evaluation Report Lyons Ferry Hatchery - Summer Steelhead, An Independent Audit Based on Integrated Hatchery Operations Team (IHOT) Performance Measures, to Bonneville Power Administration, Portland, OR, Contract 95-AC-49468, Project 95-2, 39 electronic pages (BPA Report DOE/BP-49468-4)</i></p>
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HATCHERY EVALUATION REPORT
LYONS FERRY HATCHERY - SUMMER STEELHEAD

An Independent Audit Based on Integrated Hatchery Operations Team
(IHOT) Performance Measures

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Project Number 95-2
Contract Number 95AC49468

MAY 1996

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Executive Summary

This report presents the findings of the independent audit of the Lyons Ferry Hatchery (Summer Steelhead). Lyons Ferry Hatchery is located downstream of the confluence of the Palouse and Snake rivers, about 7 miles west of Starbuck, Washington. The hatchery is used for adult collection of fall chinook and summer steelhead, egg incubation of fall chinook, spring chinook, steelhead, and rainbow trout and rearing of fall chinook, spring chinook, summer steelhead, and rainbow trout.

The audit was conducted in April 1996 as part of a two-year effort that will include 67 hatcheries and satellite facilities located on the Columbia and Snake River system in Idaho, Oregon, and Washington. The hatchery operating agencies include the U.S Fish and Wildlife Service, Idaho Department of Fish and Game, Oregon Department of Fish and Wildlife, and Washington Department of Fish and Wildlife.

Background

The audit is being conducted as a requirement of the Northwest Power Planning Council (NPPC) "Strategy for Salmon" and the Columbia River Basin Fish and Wildlife Program. Under the audit, the hatcheries are evaluated against policies and related performance measures developed by the Integrated Hatchery Operations Team (IHOT). IHOT is a multi-agency group established by the NPPC to direct the development of new basinwide standards for managing and operating fish hatcheries. The Bonneville Power Administration (BPA) contracted with Montgomery Watson to act as an independent contractor for the audit.

IHOT has established five basic policies that cover: (1) hatchery coordination, (2) hatchery performance standards, (3) fish health, (4) ecological interaction, and (5) genetics. The audit focuses on all these policies, with the exception of hatchery coordination. These policies are set forth in ***Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries (IHOT 1995)***. That document is the source for the performance measures that are the basis of this audit.

The Audit Process

The audit was based on the facility management's response to a 40-page questionnaire. This audit form was completed through a five-step process in which:

- Information was obtained from headquarters sources
- The hatchery manager was asked to fill out and return the audit form
- A 1-2 day site audit inspection visit was conducted to inspect facilities, review hatchery records, discuss audit form responses, and develop remedial action plans
- A compliance report was developed to document the compliance status of each performance measure. This report was then shared with the hatchery manager and IHOT representative.

- This hatchery evaluation report was written to document compliance with IHOT performance measures and develop cost estimates for remedial actions when needed.

Lyons Ferry Hatchery (Summer Steelhead) Audit Results

The Lyons Ferry facility includes 4 raceways for adult holding, 47 raceways and 3 earthen ponds for rearing, incubation facilities, and 4 satellite facilities. Lyons Ferry Hatchery was constructed under the Lower Snake River Compensation Program as partial mitigation for federal dams constructed on the lower Snake River. The hatchery started operation in 1984.

The hatchery was in general compliance with most of the performance measures. In the facilities requirements area, the audit found that the hatchery needed double screening for 19 raceways and 1 "lake" (the large rearing ponds), 16 shallow incubation troughs, and 2 deep tanks. The audit found that the hatchery did not have information on some of the water chemistry and contaminant parameters. The hatchery did not have specific written incubation and rearing standards. In the area of genetics policy, the hatchery did not have a written broodstock collection plan or a Genetics Monitoring and Evaluation Program in place.

The specific areas in which the Lyons Ferry (Summer Steelhead Program) requires remedial actions based on the IHOT performance measures are listed below. These remedial actions are listed in order of occurrence on the questionnaire without intent of ranking or otherwise assigning priority:

- Monitor total gas pressure and dissolved oxygen
- Monitor water chemistry parameters on routine basis
- Monitor water contaminants on routine basis
- Need 16 more shallow incubation troughs for Ringold Production
- Need 2 more deep tanks for Ringold production
- Need double screen for 19 raceways on steelhead side of hatchery +1 lake
- Regional quality control officer to oversee production procedures and monitor feed quality
- Develop specific incubation standards for IHOT Operations Plan
- Develop specific rearing standards for IHOT Operations Plan
- Develop broodstock collection plan for IHOT Operations Plan
- Develop genetics monitoring and evaluation plan for IHOT Operations Plan

Non-compliance issues resulting from items beyond human control or Performance Measures not relevant to this hatchery (Type 1 in Table 2, Section 4) were not listed above.

Facility Description

Name: Lyons Ferry Hatchery

Stock/Species: Fall Chinook, Spring Chinook, and Summer Steelhead

Operating Agency: Washington Department of Fish and Wildlife

Funding Agency: U.S. Fish & Wildlife Service

Location: Lyons Ferry Hatchery is located downstream of the confluence of the Palouse and Snake rivers, about 7 miles west of Starbuck, Washington at an elevation of 526 feet above sea level.

Address: Lyons Ferry Hatchery
Washington Department of Fish and Wildlife
Box 278
Starbuck, WA 99359

Complex Manager: Mr. Butch Harty

Phone (509) 646-3454

Fax: (509) 646-3400

Purpose: Lyons Ferry Hatchery was constructed under the Lower Snake River Compensation Program as partial mitigation for federal dams constructed on the lower Snake River. The hatchery started operation in 1984.

The purpose of the Summer Steelhead program is to provide fish for the ocean and river fisheries.

Production Goal:

Fall Chinook
800,000 smolts (8/lb) for on-station release

Spring Chinook
132,000 lingerling (35/lb) for transfer to Tucannon Hatchery for final rearing and acclimation

Summer Steelhead
93 1,200 smolts (4-8/lb) for on-station and for release from satellite facilities

Rainbow Trout
353,000 legal sized fish and 200,00 sub-legal fish (108,000 lb)

Total Production: 423,800 lb (average of 1993-S)

Water Supply:

Water is supplied to the hatchery from wells. No river water is currently being used.

Facilities:

Incubation:	112 1 6-stack vertical tray 88 shallow troughs 4 deep tanks
Adult Holding	4 raceways, 11,800 cf each
Raceways	28 raceways, 3,000 cf each 19 raceways, 3,220 cf each
Rearing Ponds	3 earthen ponds, 675,000 cf each (these ponds are commonly called the "lakes")
Satellite Facilities	Tucannon Hatchery (Spring Chinook, trout, and Steelhead programs) Curl Lake Rearing Pond (Steelhead program) Cottonwood Rearing Pond (Steelhead program) Dayton Rearing Pond (Steelhead program)

Section 3

Compliance Status

The hatchery audits are based on compliance with written IHOT performance measures. These performance measures are documented in ***Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries*** (referred to as *IHOT 1995* in this report).¹ The purpose of the performance measures is to implement new basinwide policies that provide regional guidelines for operating anadromous hatcheries in the Columbia Basin.

The audit focuses on performance measures for IHOT policies that cover (1) hatchery performance standards, (2) fish health, (3) ecological interaction, and (4) genetics. These performance measures are intended to guide hatchery operations once production is established. For that reason, the hatchery operations audited included broodstock collection, spawning, incubation of eggs, fish rearing and feeding, fish release, equipment maintenance and operations, and personnel training. Production priorities are beyond the scope of this audit.

Based on *IHOT 1995*, a detailed 98 page audit form was developed. The audit form divided the performance measures into six major sections along major program and technical criteria areas. Section 7 includes general information needed for the audit:

Section 1	Performance Measures for Program Objectives (PMs 1-4)
Section 2	Performance Measures for Facility Requirements (PMs 5-15)
Section 3	Performance Measures for Hatchery Practices (PMs 16-25)
Section 4	Performance Measures for Fish Health Policy (PMs 26-33)
Section 5	Performance Measures for Ecological Interactions (PMs 35-38)
Section 6	Performance Measures for Genetics Policy (PMs 39-43)
Section 7	Performance Measures for General Information (PMs General 1-2)

Several performance measures are repeated in various sections of the audit. These performance measures overlap in *IHOT 1995* and were retained to allow individuals interested in specific portions of the audit (such as Genetics or Fish Health) to determine the compliance status of all performance measures for a given topic in one location. A repeated performance measure is indicated by light gray shading.

The Hatchery Audit Process

The hatchery audit will be conducted over a two-year period that concludes in 1997. This report covers phase one of the audit, which consists of an audit of four hatcheries and seven species or stocks of fish. At each hatchery, a live-step process was used to complete the overall hatchery audit. This process consisted of research and on-site visits. The site visits were conducted from March 4 to March 8.

The following is the five step audit process:

¹Integrated Hatchery Operations Team (IHOT) 1995. *Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries*, Bonneville Power Administration, Portland, Oregon.

1. Information was obtained from headquarters sources.
2. The hatchery manager was asked to fill out and return the Audit Form.
3. A 1-2 day site audit inspection visit was conducted at each hatchery. During that visit an audit team inspected facilities, reviewed hatchery records, discussed audit form responses, and developed remedial action plans when appropriate.
4. A Compliance Report was developed to document the compliance status of each performance measure. During the site visit, the compliance status of each performance measure was discussed with the hatchery manager and IHOT representative.
5. This information was used to develop a draft Hatchery Evaluation Report. Based on review and comments of this prototype document, a final Hatchery Evaluation Report was developed. The final report documents the compliance of a particular hatchery with the IHOT performance measures and presents cost estimates to correct any deficiencies.

Compliance Status of Lyons Ferry Hatchery (Summer Steelhead)

This section documents the compliance status of the Lyons Ferry Hatchery (Summer Steelhead). Each performance measure is presented in a table taken from the audit form (Table 1). The compliance status is identified by the following categories:

- N/A (not applicable)
- Yes (in compliance)
- ? (unknown; generally due to unavailability of information to determine compliance)
- No (not in compliance).

Remedial actions are suggested for performance measures not in compliance. These remedial actions are grouped into categories and listed in Section 4, where the cost of the required remedial actions is also presented.

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#1	Are the hatchery programs outlined in a subbasin management plan?		✓			Columbia Basin System Planning Production Plan & Lower Snake River Compensation Plan	
#2	Is the hatchery operating under a current hatchery operational plan? Is it understood by staff? Is it being followed?		✓ ✓ ✓			Review of IHOT Operational Plan Discussion Discussion	
#3	Is a hatchery monitoring and evaluation plan in place?		✓			Evaluation of Lower Snake River Compensation Plan - 5 year plan & Annual Plans	Include in IHOT Operations Plan
#4	Specific performance measures include:						
#4a	Adult contribution to fisheries, spawning grounds and hatchery		✓				
#4b	Adult pre-spawning survival as compared with established goal	✓				No goal listed in Operations Plan	
#4c	Egg-take as compared with established hatchery goal				✓	1 out of 5 years: goal is high because of potential IHN losses; take more eggs than are needed	Artifact of management approach
#4d	Green-egg-to-eyed-egg survival as compared with established goal	✓				No goal listed in Operations Plan	
#4e	Eyed-egg to fry survival as compared with established goal	✓				No goal listed in Operations Plan	
#4f	Fry-to-smolt survival as compared with established goal				✓	1 out of 5 years; excess fry are outplanted and not counted as smolts	Artifact of management approach
#4g	Production as compared with established goal				✓	4 out of 5 years in compliance	This goal should be decreased because of high adult returns

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#4h	Percent survival (smolt to adult) as compared with established goal		✓			3 out of 3 years in compliance	
#4i	Number of eggs, fry, fingerlings, smolts and/or adults to meet basinwide needs	✓					

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#5	Water quality						
#5a	Temperature Does your water temperatures meet the criteria for spawning? Does your water temperatures meet the criteria for incubation? Does your water temperatures meet the criteria for rearing?		✓ ✓ ✓			Review of records/Discussion “ “	
#5b	Dissolved gases Is the oxygen level near saturation? Is the dissolved nitrogen level less than saturation’?			✓ ✓		No data provided No data provided	Monitor total gas pressure (TGP) and dissolved oxygen (DO)
#5c	Chemistry Ammonia (unionized) Carbon Dioxide Chlorine pH Copper Hydrogen Sulfide Iron Zinc		✓	✓ ✓ ✓ ✓ ✓ ✓	✓ ✓	No data No data No data No data Limited data No data Limited data Review of records	Run analysis Run analysis Run analysis Run analysis Run analysis to confirm Run analysis Run analysis to confirm
#5d	Turbidity Does your turbidity meet the criteria’?		✓			Groundwater supply: not a problem	
#5e	Alkalinity and hardness Does your alkalinity and hardness meet the criteria?		✓			Review of records	
#5f	Nitrite Does your nitrite meet the criteria’!		✓			Review of records	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#5g	Contaminants Aldrin Endrin Dieldrin Heptachlor Chlordane Methoxychlor Lindane Malathion Guthion			✓ ✓ ✓ ✓ ✓ ✓ ✓ ✓ ✓ ✓ ✓		No data No data No data No data No data No data No data No data No data No data	Run analysis Run analysis Run analysis Run analysis Run analysis Run analysis Run analysis Run analysis Run analysis Run analysis
#5h	Pathogens What portions of the hatchery have disease-free water? Adult holding? Incubation? Early rearing? Rearing? Acclimation Ponds?		✓ ✓ ✓ ✓		✓	Groundwater supply “ Use surface water	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#6	<p>Alarm Systems</p> <p>Do the following areas have alarms? Intake? Large rearing ponds and adult holding ponds? Raceway headboxes and rearing ponds? Incubation facilities? Quarantine areas and facilities? Water treatment systems? Security?</p> <p>Are there outside systems and buzzers in on-site residences?</p> <p>Are water flow alarms checked daily?</p> <p>Are all other alarms checked weekly'?</p> <p>Is there a log of alarms for emergencies, tests, and maintenance requirements</p> <p>Are telephone pagers used'?</p>	<p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p>	<p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p>		<p>✓</p>	<p>Inspection of facilities/Discussion</p> <p>When eggs are in incubation</p> <p>Discussion</p> <p>Discussion</p> <p>2 people on station with alarms in residence</p>	None
#7	<p>Adult collection and holding facilities</p> <p>Do you meet the adult holding criteria?</p>		✓			Review of records/Discussion	
#8	<p>Incubation facilities</p> <p>Type 1: Shallow Tank Do you have an adequate number of units for the overall program?</p> <p>Type 2: Deep Tank Do you have an adequate number of units for the overall program?</p>				<p>✓</p> <p>✓</p>	<p>Inspection of facilities/Discussion</p> <p>Inspection of facilities/Discussion</p>	<p>Need 16 more for Ringold program and & enlarge building</p> <p>Need 2 more for Ringold program and & enlarge building</p>

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#9	<p>Rearing facilities</p> <p>Type 1: Raceways Do you have an adequate number of units for the overall program?</p> <p>Type 2: Lakes Do you have an adequate number of units for the overall program?</p> <p>Type 3: Deep tanks Do you have an adequate number of units for the overall program?</p>		<p>✓</p> <p>✓</p>		<p></p> <p>✓</p>	<p>Inspection of facilities/Discussion</p> <p>Inspection of facilities/Discussion</p> <p>Inspection of facilities/Discussion</p>	See PM #8
#10	<p>Screening facilities</p> <p>Do you meet the approach velocity criteria:</p> <p>Are the fish screens regularly cleaned?</p> <p>Are rearing containers double screened for fish that should not be released to adjacent water?</p>	<p>✓</p> <p>✓</p>			<p></p> <p>✓</p>	<p>Groundwater supply; not applicable</p> <p>Groundwater supply; not applicable</p> <p>Inspection of facilities/Discussion</p>	Need to double screen 19 raceways and 1 lake
#11	<p>Predator control facilities</p> <p>Are your predation control facilities effective?</p>		✓			Inspection of facilities/Discussion	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#12	<p>Food storage facilities and quality control</p> <p>Does the storage of dry/semi-moist/moist foods follow food manufacturer's recommendations? (dry<12%; semi-moist 12-20% ; moist >20% moisture)</p> <p>Does a regional quality control officer oversee production procedures and monitor:</p> <p>Verification by feed manufacturer that ingredients meet specifications?</p> <p>Ensure feeds do not contain unwanted drugs or other additives?</p> <p>Analyze ingredients contained in the final food product to ensure that feed specifications have been met?</p> <p>Are the storage and handling of foods followed according to the following criteria?</p> <p>Moist pellets should not exceed 10°F at point of delivery?</p> <p>Moist pellets should be removed from freezer just prior to feeding?</p> <p>Do not leave buckets of feed or feed containers outside exposed to light or heat?</p> <p>Open bags of feed should be fed within one to two days except when feeding small groups of fish?</p> <p>Automatic feeder hoppers and bulk storage facilities should be insulated against excessive temperatures (80°F and above).</p>		✓			<p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p>	Should bc addressed at state or regional level; not hatchery responsibility

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	3	No		
#13	Release facilities Do the release facilities ensure that fish are not subjected to adverse conditions?		✓			Inspection of facilities/Discussion	
#14	Pollution abatement facilities Do the pollution abatement facilities meet all federal and state regulations (or good engineering practice)? Are pollution abatement facilities operated correctly?		✓ ✓			Inspection of facilities/Discussion Discussion	
#15	Transportation facilities Are the transport systems adequate to meet IHOT performance measures for transportation practices?		✓			Discussion	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	3	No		
#16	Broodstock selection practices						
	Is the donor selection process document attached?	✓				Existing Program; does not apply	
	Was the donor selection outline followed in selecting the hatchery broodstock?	✓				Existing Program: does not apply	
	Go to PM #40 in Genetics						
#17	Spawning practices						
	Were the appropriate number of spawners, male/female ratios, and fertilization protocols used?		✓			Review of records/Discussion	
	Go to PM #42 in Genetics Section						
#18	Incubation practices						
	Are specific incubation standards listed in the hatchery operations plan?				✓	Review of Operations Plan	Develop standards & include in IHOT Operations Plan
	Are incubation practices written?				✓	None supplied to inspection team	
	Incubation Type 1: Shallow troughs (See PM #8)						
	Do you meet the loading and flow criteria?		✓				
	Incubation Type 2: Deep Tank (See PM #8)						
	Do you meet the loading and flow criteria?		✓			In compliance because rainbow trout are moved outside earlier than desirable	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes		No		
#19	Rearing practices						
	Are specific rearing standards listed in the hatchery operations plan?		✓			In hatchery Operations Plan	Include in IHOT Operations Plan
	Are rearing practices written?		✓			In hatchery Operations Plan	
	Rearing Unit Type 1 : Raceways (see PM 9) Do you meet the density and DI criteria?		✓			Review records/Discussion	
	Do you meet the Loading and FI criteria?		✓			Review records/Discussion	
	Rearing Unit Type 2: Lakes (see PM 9) Do you meet the density and DI criteria?		✓			Review records/Discussion	
	Do you meet the Loading and FI criteria?		✓			Review records/Discussion	
#20	Rearing Unit Type 3: Deep Tanks (see PM 9) Do you meet the density and DI criteria?		✓		✓	DI greater than 0.26 (early rearing)	Not significant; DIs for early rearing are commonly in the range of 0.5 - 1.0
	Do you meet the Loading and FI criteria?		✓				
#20	Smolt quality						
	Do you produce a high quality smolt?		✓			Discussion	

Table 1 Lyons Ferry Hatchery Compliance (Summer **Steelhead**) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	No	No		
#21	Fish health management practices Are the monthly hatchery monitoring visits being conducted? (PM #26) Are the annual broodstock inspections being conducted? (PM #27) Is there pathogen-free water and are the sanitation procedures being followed? (PM #28) Are the following water quality parameters within criteria? (PM #5a-5h) Water temperature Dissolved gases Chemistry Turbidity Alkalinity and hardness Nitrite Contaminants Are rearing standards being followed? (PM #19) Are egg and fish transfer/release requirements met? (PM #31)		✓ ✓ ✓ ✓ ✓ ✓ ✓ ✓	 ✓ 	 ✓ ✓	Review of records/Discussion Review of records/Discussion Discussion Review of records No data s No data for NH ₃ , CO ₂ , Cl ₂ , pH, H ₂ S Review of records Review of records Review of records No data Review of records/Discussion Review of records/Discussion	Monitor TGP/DO Run analysis Run analysis Minor problem for early rearing
#22a	Does hatchery performance meet requirements outlined in the regional hatchery policies and in subbasin and hatchery plans for the following areas:						
#22a1	Percent smoltification						
	Do you measure percent smoltification?		✓			Discussion	
	Did you meet the smoltification criteria?	✓				No goal found	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#22a2	Rearing density (prior to release) Did you meet the rearing density criteria just prior to release?		✓			Review of records /Discussion	
#22a3	Disease condition (at release) Did you meet all disease regulations just prior to release?		✓			Review of records /Discussion	
#22a4	Number (at release) Did you meet the release number goal?		✓			Review of records /Discussion	
#22a5	Size at release Did you meet the size goal?		✓			Met IHOT goal, but too big for NMFS	
#22a6	Dates of release Did you meet the release date goal?		✓			Review of records /Discussion	
#22a7	Location of release Did you release the fish at the specified location?		✓			Review of records /Discussion	
#22b	Are fish reared in the subbasin or acclimated in the subbasin? Are the fish reared in the subbasin? Are the fish acclimated in the subbasin?		✓ ✓			Discussion Discussion	
#22c	Is the release strategy appropriate for the program?		✓			Discussion	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes		No		
#23	Transportation facilities						
	Do transportation equipment and personnel receive disinfection before and after use?		✓			Discussion	
	Disinfection of fish tank interior using a solution of 200 ppm active chlorine for 30 minutes minimum or formaldehyde gas generation method (relative humidity of 60% for 2 hrs)?		✓			Discussion	
	Disinfection of fish transport vehicle exterior using high pressure steam (115-130°C), high temperature acid, or with 200 ppm chlorine for 30 minutes?		✓			Discussion	
	Disinfection of fish transport vehicle (cab) using 600 ppm quaternary ammonia compounds (1.5 ml of 50% stock solution/liter water)?		✓			But not before each trip	Increased frequency of cleaning
	Disinfection of other equipment including fish pumps, nets, egg sorters, waders, boots, rain gear, hoses and other equipment use one of the following solutions'? 200 ppm chlorine for 30 minutes 600 ppm quaternary ammonia compound for 30 minutes 200 ppm iodophor solution for 10 minutes		✓			Discussion	
	Do personnel wear protective garments when handling fish eggs, or cultural water?		✓			Discussion	
	Do the fish transport truck/chassis and tank/unit receive an inspection and service prior to the release season?		✓			Discussion	
	Is a daily service inspection completed before starting up and leaving for the day'?		✓			Discussion	
	Does the fish transport unit receive an inspection prior to loading'?		✓			Discussion	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status			Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	No		
#23 (cont)	<p>Transportation facilities</p> <p>Does a pre-loading inspection covering the following: tank water level, pumps or aerators, oxygen injection system settings, displacement gauge, and truck loading/hauling density tables checked and reviewed occur prior to loading the fish in the transport unit?</p> <p>Do hauling criteria include checking the fish 45 minutes to 1 hour after loading occur?</p> <p>When fish are active and systems are functioning properly, is the oxygen concentration reduced and maintained approximately 8 ppm?</p> <p>Is water temperature in the transportation unit maintained within 42-48°F range?</p> <p>Do fish releasing procedures include the following criteria?</p> <p>Releasing the fish at the correct release site or into the correct water body.</p> <p>Tempering or the difference between the liberation tank and the target water body should not exceed 10°F.</p> <p>The liberation hose should be angled so that fish gently hit the water. Using a tripod is a method of ensuring the hose will stay at the proper angle.</p>		<p>✓</p> <p>✓</p> <p>✓</p> <p></p> <p>✓</p> <p>✓</p> <p>✓</p>	<p>3</p> <p></p> <p></p> <p>✓</p> <p></p> <p></p>	<p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Water temperature of hatchery is 81 - 85°F; hauling water is the same temperature</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p>	None needed

Table I Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yer	?	No		
#24	<p>Evaluation practices</p> <p>Has the hatchery conducted fishery contribution studies to:</p> <p>Determine the requirements for evaluating and improving management programs?</p> <p>Develop guidelines that define the geographical area and identify component stocks (hatchery and/or wild) that comprise the management unit?</p> <p>Develop guidelines that define if the proper stocks of fish are currently being used?</p> <p>Determine which management units contribute to a specific fishery and the time periods of those contributions?</p> <p>Determine the relative contributions of the various management units to a specific fishery over the different time periods?</p>		✓ ✓ ✓ ✓ ✓			<p>Discuss with hatchery staff and evaluation biologists</p> <p>“</p>	
#25	<p>Training practices</p> <p>Does the hatchery have a training schedule for its staff?</p> <p>Does each staff member have a personal training plan approved by a supervisor and reviewed annually?</p> <p>Does the hatchery routinely exchange training details between other hatcheries and agencies?</p> <p>Does the hatchery encourage and reward off-duty training of staff?</p> <p>Does the hatchery conduct monthly staff meetings?</p>		✓ ✓ ✓ ✓ ✓			<p>Review of records/Discussion</p> <p>“</p>	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	3	No		
#26	Are monthly hatchery monitoring visits being conducted by a qualified fish health specialist?		✓			Review of records/Discussion	
#27	Are all of the functions of the hatchery yearly monitoring visits being completed as described below?		✓			Review of records/Discussion	
#2X	Is the hatchery following accepted sanitation procedures?						
	Are there any sources of pathogen-free water, especially for incubation and early rearing?		✓			Groundwater supply	
	Are the hatchery sanitation procedures understood and being followed?		✓			Inspection of facilities/Discussion	
#29	Are water quality parameters being followed? Are the following water quality parameters within criteria? (PM #5a-5h) Water temperature Dissolved gases Chemistry Turbidity Alkalinity and hardness Nitrite Contaminants Go to PM #21		✓ ✓ ✓ ✓ ✓ ✓ ✓	✓ ✓	✓ ✓	Review of records/Discussion No data No data for many parameters Review of records Review of records Review of records No data	Monitor TGP/DO Run analysis Run analysis

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#30	Are incubation and rearing standards being followed?						
	Are the incubation practices being following the IHOT incubation criteria? (PM #18)		✓			Review of records/Discuss	
	Are the rearing practices following the IHOT criteria? (see PM #19)				✓	Review of records/Discuss	Greater than the criteria for early rearing; not a significant problem
	Go to Rearing practices: PM #18-PM #19						
#31	Are egg and fish transfer/release requirements met?		✓			Review of records/Discuss	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#32	Is the hatchery's program outlined in a subbasin management plan? Go to subbasin plan, PM # 1		✓			Columbia Basin System Planning Production Plan & Lower Snake River Compensation Plan	
#33	Is the hatchery operating under a current hatchery operational plan? Go to operational plan, PM # 2		✓			Review of IHOT Operational Plan	
#34	Is a hatchery monitoring and evaluation plan in place? Go to hatchery monitoring and evaluation plan PM # 3		✓			Review of 5 Year Plan & Annual Plans	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status			Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	No		
#35	Does the hatchery program meet requirements established in the regional hatchery policies and subbasin planning documents in the following areas: species, stock, broodstock collection location, broodstock numbers, broodstock collection strategy, and spawning and egg-take protocols.					
	Does the hatchery program meet the requirements for the following: (PM #1-PM #2)		✓		Review of records /Discussion	
	Species protocols? (PM #4a)		✓		Review of records /Discussion	
	Stock protocols? (PM #4a)		✓		Review of records /Discussion	
	Broodstock collection location protocols? (PM #41)		✓		Review of records /Discussion	
	Broodstock numbers protocols? (PM #42)		✓		Review of records /Discussion	
	Broodstock collection strategy protocols? (PM #41)		✓		Review of records /Discussion	
	Spawning protocols? (PM #42)		✓		Review of records Discussion	
	Egg-take protocols? (PM #42)		✓		Review of records /Discussion	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#36	<p>Does the hatchery's performance meet requirements outlined in the regional hatchery policies and in subbasin and hatchery plans for the following areas: percent smoltification, rearing density, disease condition, and the number, size date(s), and location at release.</p> <p>Percent smoltification (PM #22a1)</p> <p>Rearing density (PM #22a2)</p> <p>Disease condition (PM #22a3)</p> <p>Number at release (PM #22a4)</p> <p>Size at release (PM #22a5)</p> <p>Date of release (PM #22a6)</p> <p>Location at release (PM #22a7)</p>	✓	✓			<p>No goal found</p> <p>Review of records /Discussion</p> <p>Review of records /Discussion</p> <p>Review of records /Discussion</p> <p>Review of records /Discussion</p> <p>Review of records /Discussion</p> <p>Review of records /Discussion</p>	
#37	<p>Are fish reared in the subbasin or acclimated in the subbasin?</p> <p>See PM #22b</p>		✓			Review of records /Discussion	
#38	<p>Is the release strategy appropriate for the program?</p> <p>See PM #22c</p>		✓			Discussion	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#39	For new programs, has a broodstock collection plan been developed?						
	Is the broodstock collection plan written?	✓				Existing program; does not apply	
	For a non-captive broodstock program:						
	Was an unbiased, representative sample collected?	✓				Existing program; does not apply	
	Was the recommended number of broodstock collected?	✓				Existing program; does not apply	
	For a captive broodstock program:						
	Were captive brood progeny excluded as donors for propagating the next generation of the captive broodstock program?	✓				Existing program; does not apply	
	Were full-sib crosses avoided?	✓				Existing program; does not apply	
#40	Is the broodstock collection plan understood and being followed by staff?					Existing program; does not apply	
	For a new program, was the donor selection outline followed in selecting the hatchery broodstock?						
	Is a donor selection plan written?	✓				Existing program; does not apply	
	Was the donor selection outline followed in the selecting the broodstock?	✓				Existing program; does not apply	
	Was the target stock recommended in the donor selection process actually used?	✓				Existing program; does not apply	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	3	No		
#41	<p>For existing programs, were the broodstock collection procedures followed?</p> <p>Is the broodstock collection plan written‘?</p> <p>Does the broodstock collection plan follow the guideline:</p> <p>Was an unbiased, representative sample collected’!</p> <p>Was the recommended number of broodstock collected?</p> <p>Were the broodstock collection procedures in hatchery operation plan understood and followed?</p>				<p>✓</p> <p></p> <p>✓</p> <p>✓</p> <p>✓</p>	<p>None provided to inspection team</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p>	Develop plan for IHOT Operations Plan

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#42	Were the appropriate number of spawners, male/female ratios, and fertilization protocols used?						
	Are the spawning protocols written?		✓			Internal protocols	Include in IHOT Operations Plan
	Are daily or weekly spawning logs available?		✓			Review records/Discussion	
	Were the appropriate number of spawners used?		✓			Review records/Discussion	
			✓			Discussion	
	Did you attempt to spawn all collected broodstock and randomize mating with respect to age class, and other traits?		✓			Review records/Discussion	
	Was the sex-ratio within the limits given in the performance standards?		✓			Review records/Discussion	
	Were the fertilization protocols followed?					Review records/Discussion	
	If the hatchery needed to reduce the number of eggs retained, was this done by representative sampling of each male/female cross?	✓				Review records/Discuss	

Table 1 Lyons Ferry Hatchery Compliance (Summer Steelhead) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#43	<p>Is there a genetics monitoring and evaluation program in place?</p> <p>Is a genetics monitoring and evaluation program available'!</p> <p>Does the plan address the following elements listed in IHOT:</p> <p>Does the program have elements needed to meet evaluation goals 1-4?</p> <p>Has a qualified geneticist reviewed and endorsed the program (goal 5)?</p> <p>Will the program collect the data and maintain the records needed to evaluate compliance on an ongoing basis (goal 5)?</p> <p>Is it understood and followed by staff?</p>				✓	None supplied to inspection team	Develop plan for IHOT Operations Plan

Section 4

Remedial Actions

Based on the compliance status for each performance measure, remedial actions were developed. The required remedial actions are organized into five categories. The types of categories range across a spectrum from those actions that are beyond human control to those that require a change in agency policy or procedures to those that have a significant capital cost to put in place. The following are the five types of remedial actions identified under phase 1 of the audit:

The Five Types of Remedial Actions

Type	Description
1	Non-compliance issues resulting from items beyond human control or PM not relevant for this hatchery
2	Remedial actions requiring changes in agency policies or procedures
3	Remedial actions requiring changes in monitoring coverage or interval
4	Remedial actions requiring significant capital expenditures
5	Remedial actions that may require significant capital expenditures but not clearly definable at this time

Remedial Actions at Lyons Ferry Hatchery (Summer Steelhead)

This section presents the corrective actions required to bring the Lyons Ferry Hatchery Summer Steelhead program into compliance with the IHOT performance measures. The remedial actions suggested here are just that, suggestions developed by the Montgomery Watson Audit Team. For some non-compliance areas, other remedial actions could be proposed. The required remedial actions are cross-referenced to each IHOT performance measure that was not in compliance. Where appropriate, the costs associated with the remedial actions are also presented (Table 2).

The cost estimates presented in this section are based on professional experience from similar projects. In most cases, only a lump-sum figure is presented and detailed take-off lists have not been prepared. The cost estimates are essentially order of magnitude estimates ($\pm 40\%$).

More importantly, the suggested remedial activities may also present several levels of action. Optional actions have been listed for several problems. These optional actions are desirable for either operational or safety considerations.

Table 2. Remedial Actions Required at Lyons Ferry Hatchery (Summer Steelhead)

Remedial Action Required	Cost	PMs ²
Type 1 - Non-compliance issues resulting from items beyond human control or PM not relevant for this hatchery		
Egg-take goal not achieved (goal is high because of potential IHN losses)	-----	4c
Fry-to smolt goal not achieved (same as above)	-----	4f
Production goal not achieved (should be reduced because of high adult returns)	-----	4g
No telephone pagers in use (Not a problem because two people always on station, have alarms on station)	-----	6
Densities are greater than criteria for early rearing (not significant, densities for early rearing are commonly much higher than listed in IHOT, 1995)	-----	19
Hauling temperatures higher than criteria		23
Type 2 - Remedial actions requiring changes in agency policies or procedures		
Include monitoring and evaluation plan in IHOT Operations Plan	-----	3
Regional quality control officer to oversee production procedures and monitor feed quality	-----	12
Develop specific incubation standards for IHOT Operations Plan	-----	18
Develop specific rearing standards for IHOT Operations Plan	-----	19
Develop broodstock collection plan for IHOT Operations Plan	-----	41
Include spawning protocols in IHOT Operations Plan	-----	42
Develop genetics monitoring and evaluation plan for IHOT Operations Plan	-----	43
Type 3 - Remedial actions requiring changes in monitoring coverage or interval		
Monitor total gas pressure and dissolved oxygen (instruments only)	\$4, 000	5b,21, 29
Monitor chemistry parameters on routine basis	\$200/year	5c,29
Monitor contaminants on routine basis	\$400/year	5g

² PMs are Performance Measures that were extracted from the IHOT 1995 report. The IHOT Performance Measures are listed in Table I in Section 3 in numerical order.

Remedial Action Required	Cost	PMs ²
Type 4 - Remedial actions requiring significant capital expenditures		
Need 16 more shallow incubation troughs for Ringold Production (\$2,000 installed with labor, shipping, and tax)	\$38,000	8
Need 2 more deep tanks for Ringold production (\$15,000 installed with labor, shipping, and tax)	\$30,000	8
Expansion of incubation/early rearing facility (1,500 sf @\$100/sf + \$10,000 for piping and electrical)	\$160,000	8
Need double screen for 19 raceways on steelhead side of hatchery (30sf @\$50/sf + \$500 labor = \$2,000/raceway)	\$38,000	10
Need double screen for 1 lake (\$6,000/cfs)	\$60,000	10
Type 5 - Remedial actions that may require significant capital expenditures but not clearly definable at this time		
None		

Hatchery Contribution to Fisheries, Spawning Grounds and Hatcheries

This section presents the audit findings for the Lyons Ferry Hatchery's Summer Steelhead contribution of adult fish to fisheries, spawning grounds, and hatcheries. Data is reported by broodyear. A broodyear refers to the adult contribution from the eggs produced from a single group of spawning adults. For some species, this may include fish caught as 2, 3, 4, 5, and 6-year old fish. Because of the return distribution and data processing delays, the complete adult contribution for a given broodyear may not be available until 4-5 years after the fish have been released from the hatchery.

Table 3. Adult Contribution to Fisheries, Spawning Grounds, and Hatcheries - Lyons Ferry Hatchery (Summer Steelhead)

Year	Fisheries ³ (Broodyear)	Spawning Grounds ¹ (Broodyear)	Hatchery ¹ (Broodyear)	Smolt to Adult Survival (percent)
1981				
1982				
1983				
1984				
1985	1,315	20	0	0.94
1986	3,980	14	0	0.83
1987	1,335	14	0	0.56
1988	260	1	0	0.27
1989	4,986	30	0	0.48
1990				
1991				
1992				

³ Data obtained from Missing Production Groups Annual Reports or from the Regional Mark Information System database.

Annual Operating Expenditures

The level and detail of annual operating expenditures varies widely depending on hatchery, operating agency, and funding source. When provided, expenditures were presented in terms of personnel costs, operating costs (power, feed, supplies), capital costs, indirect costs charged to the Federal government, third-party costs, and other costs. These cost components were summed to determine a total hatchery annual cost. Based on discussion with the hatchery manager, the percent of total hatchery costs allocated to a given program were estimated. The total hatchery costs and the percent of hatchery costs allocated to a given program were used to compute the cost of a given program. Table 4 shows the annual operating expenses for the Lyons Ferry Hatchery (Summer Steelhead).

Table 4. Annual Operating Expenses - Lyons Ferry Hatchery (Summer Steelhead)

Component	1994	1995	1996
Personnel Costs⁴			
Operational Costs⁵			
Capital Costs⁶			
Indirect Costs⁷			
Lumped Hatchery Costs^{5 6}	\$1,970,244	\$1,761,325	\$2,194,283
Lumped Third Party Costs			
Total Hatchery Costs	\$1,970,244	\$1,761,325	\$2,194,283
Source of Funds			
COE			
Program Production (lb)	256,530	220,611	
Total Production (lb)	437,793	373,756	
Program as Percent of Total	59%	59%	59%⁷
Program Costs	\$1,154,488	\$1,039,629	\$1,294,627

⁴ The levels of detail for expense information was expanded after the Phase 1 data collection process was completed. This table will be updated at the completion of Phase 2.

⁵ When it was not possible to obtain a detailed cost breakdown from an agency or third party, the undivided costs were entered here.

⁶ Does not include unspent capital budget for 1994 and 1995; includes costs for Lyons Ferry Hatchery, Tucannon Hatchery, and the satellite facilities.

⁷ Assumed value based on expenditure for last year.